

## Message Text

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62/64

ORIGIN EB-11

INFO OCT-01 ARA-16 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 IO-14 L-03 SY-10 USSS-00

DOTE-00 /075 R

Y6615

DRAFTED BY EB/OA/AVP:JSGRAVATT:JWL

APPROVED BY EB/OA/AVP:JASILBERSTEIN

EB/OA/AN - WCOBB

IO/TRC- PMILLER

ARA/MEX - AESHIPPIY

FAA - VKROHN

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P R 161535Z JAN 74

FM SECSTATE WASHDC

TO AMEMBASSY MEXICO PRIORITY

INFO AMCONSUL MONTREAL

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2ND C O R R E C T E D C O P Y (OMISSION PARA 3 LINE 5)

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C O R R E C T E D C O P Y (OMISSION PARA 3 LINE 5)

E.O. 11652: N/A

TAGS: ETRN, MX

SUBJ: CIVAIR - MEXICAN ABSTENTION ON PROPOSED NEW ICAO  
SECURITY ANNEX

MONTREAL FOR US REP ICAO

1. PROPOSED NEW ICAO ANNEX 17 , SETTING FORTH INTERNATIONAL  
STANDARDS AND RECOMMENDED PRACTICES FOR AVIATION SECURITY,  
LAST MONTH FAILED BY ONE VOTE TO BE ADOPTED BY ICAO  
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COUNCIL. MEXICO JOINED WITH NINE AFRICAN, ARAB AND

ASIAN STATES IN ABSTAINING AND EGYPT ABSENT, SO TWO-THIRDS MAJORITY VOTE OF 30-MEMBER COUNCIL, REQUIRED FOR ADOPTION OF ANNEXES, WAS NOT OBTAINED.

2. US REPRESENTATIVE ICAO COUNCIL REPORTS MEXICAN REPRESENTATIVE ACUNA ONGAY IS IN MEXICO CITY THIS WEEK. US WILL CONTINUE ITS EFFORTS NEXT WEEK IN ICAO COMMITTEE ON UNLAWFUL INTERFERENCE, WHERE ACUNA ALSO REPRESENTS MEXICO, AND LATER IN ICAO COUNCIL OBTAIN ADOPTION ICAO ANNEX 17. EMB, UNLESS IT PERCEIVES OBJECTION, REQUESTED ATTEMPT OBTAIN MEXICAN SUPPORT.

3. EMB SHOULD DISCUSS MATTER WITH DGCA AND FORNOFF AND POINT OUT THAT NEW ICAO ANNEX, WHEN ADOPTED BY THE COUNCIL, WILL PROVIDE ADMINISTRATIVE AND POLICY FRAMEWORK FOR ACTION BY STATES, ON A WORLDWIDE UNIFORM BASIS, TO DEAL WITH INTERNATIONAL AVIATION SECURITY MATTERS. ICAO MEMBER STATES WOULD BE REQUIRED ESTABLISH AN APPROPRIATE AUTHORITY WITH OVERALL RESPONSIBILITY FOR CIVIL AVIATION SECURITY PROGRAMS. HOWEVER, THE ANNEX WOULD LEAVE IT UP TO EACH STATE TO DECIDE WHERE THE SECURITY RESPONSIBILITY SHOULD BE LODGED WITHIN ITS GOVERNMENTAL ORGANIZATION. THE ANNEX ALSO PROVIDES FOR THE ESTABLISHMENT OF SECURITY PROGRAMS FOR EACH INTERNATIONAL AIRPORT AND EACH AIRLINE OPERATOR TO PROVIDE FOR DAY-TO-DAY SPECIFICATIONS FOR SECURITY MEASURES. UNLESS EACH INTERNATIONAL AIRPORT AND EACH AIRLINE HAS A VALID SECURITY PROGRAM, ACTS OF UNLAWFUL INTERFERENCE CANNOT BE PREVENTED. US BELIEVES IT MOST APPROPRIATE ICAO ADOPT THIS ANNEX DEALING WITH TECHNICAL ASPECTS OF AVIATION SECURITY. RECENT ROME INCIDENT DEMONSTRATES CONTINUING THREAT TO AVIATION AND IMPORTANCE ICAO ANNEX.

4. KYI: ACUNA IN LAST SESSION OF COUNCIL NOT ONLY ATTEMPTED DEFER CONSIDERATION OF THE SECURITY ANNEX UNTIL THE FORTHCOMING SESSION OF THE ICAO COUNCIL BUT ALSO USED OTHER DELAYING TACTICS. HOWEVER US SHARES ACUNA'S VIEWS THAT COUNCIL SHOULD NOT ATTEMPT TO PREPARE DEFINITIONS OF "SECURITY" AND "ACTS OF UNLAWFUL INTERFERENCE" FOR USE IN ANNEX. US REP UNDERSTANDS ACUNA LIMITED OFFICIAL USE

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HAD FLEXIBLE INSTRUCTIONS WEIGHTED IN FAVOR ICAO ANNEX.

END FYI.

5. REPORT DEPT ANY REACTION OBTAINED FROM MEXICANS. RUSH

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SECURITY, CIVIL AVIATION, ANTIHIJACKING PROCEDURES, MEETING VOTING RECORDS, MEETING DELEGATIONS, AVIATION AGREEMENTS, MEETINGS, VOTING ABSTENTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 16 JAN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** morefirh  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE009431  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JS GRAVATT:JWL  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
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**Line Count:** 112  
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**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** morefirh  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 11 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <11 APR 2002 by boyleja>; APPROVED <28 MAY 2002 by morefirh>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR - MEXICAN ABSTENTION ON PROPOSED NEW ICAO SECURITY ANNEX  
**TAGS:** ETRN, MX, ICAO  
**To:** MEXICO  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005